SHORELINE UNIFIED SCHOOL DISTRICT COUNTY OF MARIN TOMALES, CALIFORNIA

ANNUAL FINANCIAL REPORT

JUNE 30, 2012

# JUNE 30, 2012

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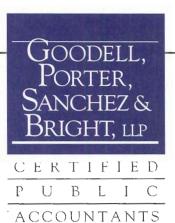
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# FINANCIAL SECTION



JOHN'L, GOODELL, CTA VIRGINIA K. PORTER, CTA DEVERIY A. SANCHEZ, CTA SUZY H. BRIGHT, CTA RICHARD'D, GOODELL, CTA MICHELF M. HANSON, CTA

# INDEPENDENT AUDITOR'S REPORT

Board of Education Shoreline Unified School District Tomales, California

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Shoreline Unified School District as of and for the year ended June 30, 2012, which collectively comprise the District's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the provisions of *California Code of Regulations* Title 5 Education, Section 19810, and following. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Shoreline Unified School District as of June 30, 2012 and the respective changes in financial position for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 7, 2012, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal controls over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal controls over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered assessing the results of our audit.

Board of Education Shoreline Unified School District Page Two

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and accounting by employer for postemployment benefits on pages 3 through 12, 47 through 49 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Shoreline Unified School District's financial statements as a whole. The accompanying financial and statistical information listed as supplementary information in the table of contents are not a required part of the financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is also not a required part of the financial statements. The financial and statistical information and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Ambel Porte Smalt Brittelle

GOODELL, PORTER, SANCHEZ & BRIGHT, LLP Certified Public Accountants

December 7, 2012

#### MANAGEMENT DISCUSSION AND ANALYSIS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2012

The discussion and analysis of Shoreline Unified School District's financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2012. The intent of this discussion and analysis is to look at the District's financial performance as a whole. To provide a complete understanding of the District's financial performance, please read it in conjunction with the Independent Auditor's Report on page 1, notes to the basic financial statements and the District's financial statements.

The Management's Discussion and Analysis (MD&A) is an element of the reporting model adopted by the Governmental Accounting Standards Board (GASB) in their Statement No. 34 Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments issued June 1999. Certain comparative information is required to be presented in the MD&A.

#### FINANCIAL HIGHLIGHTS

- > The District basic aid status in 2011-12 continues with property taxes collected exceeding the calculated revenue limit by \$3,425,904.
- The District received \$2,392,649 in Federal Impact Aid in 2011-12 as compared to \$1,517,953 in 2010-11, an increase of \$874,696. Federal Impact Aid fluctuates significantly from year to year based on distributions made by the U.S. Department of Education.
- General Fund revenues and other sources exceeded expenditures and other uses by \$1,045,049, ending the year with available reserves of \$3,775,650, which is higher than the State recommended reserve level of 4% of total General Fund outgo.
- The total of the District's fixed assets, land, site, buildings, and equipment, valued on an acquisition cost basis was \$36,836,793. After depreciation, the June 30, 2012, book value for fixed assets totaled \$18,124,866.

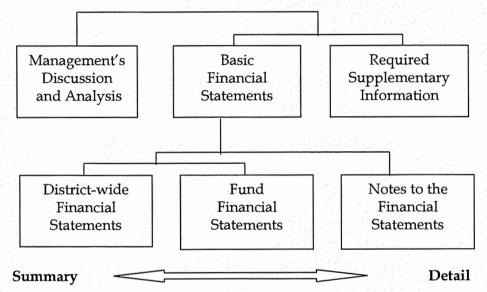
#### MANAGEMENT DISCUSSION AND ANALYSIS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2012

## **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of three parts – management's discussion and analysis (this section), the basic financial statements, and required supplementary information. These statements are organized so the reader can understand the Shoreline Unified School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

#### **Components of the Financial Section**



The first two statements are *district-wide financial statements*, the Statement of Net Assets and Statement of Activities. These statements provide information about the activities of the whole School District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's more significant funds with all other non-major funds presented in total in one column. A comparison of the District's general fund budget is included.

#### MANAGEMENT DISCUSSION AND ANALYSIS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2012

#### **OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

#### **Components of the Financial Section (Concluded)**

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements.

#### **Reporting the School District as a Whole**

#### Statement of Net Assets and the Statement of Activities

These two statements provide information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net assets includes all of the District's assets and liabilities using the accrual basis of accounting. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid. These statements report information on the district as a whole and its activities in a way that helps answer the question, "How did we do financially during 2011-12?"

These two statements report the District's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Over time, the increases or decreases in the District's net assets, as reported in the Statement of Activities, are one indicator of whether its financial health is improving or deteriorating. The relationship between revenues and expenses indicates the District's operating results. However, the District's goal is to provide services to our students, not to generate profits as commercial entities. One must consider many other non-financial factors, such as the quality of education provided and the safety of the schools to assess the overall health of the District.

- Increases or decreases in the net assets of the District over time are indications of whether its financial position is improving or deteriorating, respectively.
- Additional non-financial factors such as condition of school buildings and other facilities, and changes to the property tax base of the District need to be considered in assessing the overall health of the District.

#### MANAGEMENT DISCUSSION AND ANALYSIS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2012

#### **OVERVIEW OF THE FINANCIAL STATEMENTS (CONCLUDED)**

#### Reporting the District's Most Significant Funds

#### Fund Financial Statements

The fund financial statements provide more detailed information about the District's most significant funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. Some funds are required to be established by State law. However, the District establishes other funds to control and manage money for specific purposes.

#### Governmental Funds

Most of the District's activities are reported in governmental funds. The major governmental funds of the District are the General Fund, Bond Interest and Redemption Fund and the Building Fund. Governmental funds focus on how money flows into and out of the funds and the balances that remain at the end of the year. They are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's operations and services that help determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs.

#### Fiduciary Funds

The District is the trustee, or fiduciary, for its student activity funds. All of the District's fiduciary activities are reported in separate Statements of Fiduciary Net Assets. We exclude these activities from the District's other financial statements because the District cannot use these assets to finance its operations. The District is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

## MANAGEMENT DISCUSSION AND ANALYSIS

# FOR THE FISCAL YEAR ENDED JUNE 30, 2012

## FINANCIAL ANALYSIS OF THE GOVERNMENT-WIDE STATEMENTS

## The School District as a Whole

The District's net assets were \$9.1 million at June 30, 2012. Of this amount \$3.7 million was unrestricted. Investments in capital assets, net of related debt, account for \$3.9 million of the total net assets. A comparative analysis of government-wide data is presented in Table 1.

	Governmental Activities			
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Assets				
Cash and investments	\$	6,452,334	\$ 9,101,964	
Receivables		265,784	299,359	
Stores inventory		216	216	
Capital assets		18,124,866	15,089,029	
Total assets	\$	24,843,200	\$ 24,490,568	
Liabilities				
Accounts payable and other current liabilities	\$	615,193	\$ 690,380	
Deferred revenue		28,251	117,110	
Long-term liabilities		15,095,681	15,535,008	
Total liabilities	\$	15,739,125	\$ 16,342,498	
Net Assets				
Invested in capital assets, net of related debt	\$	3,947,510	\$ 4,341,769	
Restricted		1,462,261	1,207,587	
Unrestricted		3,694,304	2,598,714	
Total net assets	\$	9,104,075	\$ 8,148,070	

# (Table 1) Comparative Statement of Net Assets

## MANAGEMENT DISCUSSION AND ANALYSIS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2012

# FINANCIAL ANALYSIS OF THE GOVERNMENT-WIDE STATEMENTS (CONTINUED)

The District's net asset position increased \$956 thousand this fiscal year (See Table 2). The District's expenses for instructional and pupil services represented 77% of total expenses. The purely administrative activities of the District accounted for just 6% of total costs. The remaining 17% was spent in the areas of plant services and other expenses, interest on long-term debt and other outgo. (See Figure 2).

## (Table 2) Comparative Statement of Change in Net Assets

	Governmental Activities			
	2012	2011		
Revenues				
Program revenues	\$ 1,667,288	\$ 1,577,398		
General revenues				
Taxes levied for general purposes	6,642,054	6,577,401		
Taxes levied for other specific purposes	888,748	856,359		
Taxes levied for debt service	1,159,920	1,160,431		
Federal and State Aid not restricted to specific purposes	2,883,796	2,065,066		
Interest and investment earnings	13,971	42,964		
Interagency revenues	67,526	71,790		
Miscellaneous	112,567	258,189		
Total revenues	13,435,870	12,609,598		
Expenses				
Instruction	6,863,029	7,213,711		
Instruction related services	1,041,278	958,210		
Pupil support services	1,753,159	1,748,943		
General administration	741,821	701,880		
Plant services	1,066,450	899,540		
Other	1,014,128	979,781		
Total expenses	12,479,865	12,502,065		
Increase in net assets	\$ 956,005	\$ 107,533		

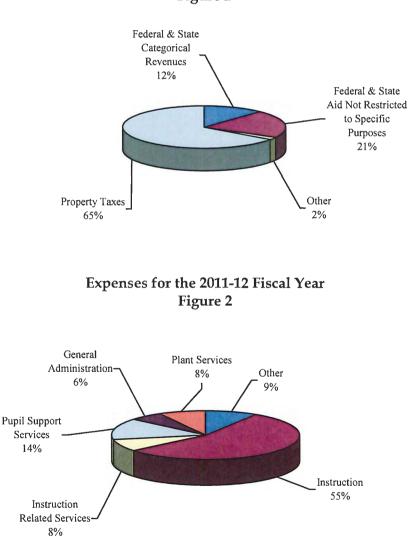
## MANAGEMENT DISCUSSION AND ANALYSIS

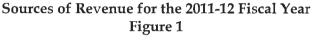
# FOR THE FISCAL YEAR ENDED JUNE 30, 2012

# FINANCIAL ANALYSIS OF THE GOVERNMENT-WIDE STATEMENTS (CONCLUDED)

## **Governmental Activities**

As reported in the Statement of Activities, the cost of all of the District's governmental activities this year was \$12.4 million. The amount that our local taxpayers financed for these activities through property taxes was \$8.7 million. Federal and state aid not restricted to specific purposes totaled \$2.9 million. State and Federal Categorical revenue totaled over \$1.6 million, and covered 13% of the expenses of the entire District (See Figure 1).





## MANAGEMENT DISCUSSION AND ANALYSIS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2012

## FINANCIAL ANALYSIS OF THE FUND STATEMENTS

The fund financial statements focus on individual parts of the District's operations in more detail than the government-wide statements. The District's individual fund statements provide information on inflows and outflows and balances of spendable resources. The District's Governmental Funds reported a combined fund balance of \$6,309,631, a decrease of \$2,563,996 from the previous fiscal year's combined ending balance of \$8,873,627. This decrease is mostly reflected in the Building Fund.

## General Fund Budgetary Highlights

Over the course of the year, the District revised the annual operating budget regularly. The significant budget adjustments fell into the following categories:

- Budget revisions to the adopted budget required after approval of the State budget.
- Budget revisions to update revenues to actual enrollment information and to update expenditures for staffing adjustments as vacant positions were filled.
- Budget revisions to update for new positions.
- Other budget revisions are routine in nature, including adjustments to categorical revenues and expenditures based on final awards, and adjustments between expenditure categories.

The final revised budget for the General Fund reflected a net increase to the ending balance of \$205,612.

The District ended the year with an increase of \$1,045,049 to the General Fund ending balance. The State recommends an ending reserve for economic uncertainties of 4%. The District's ending reserve was 34% which included this reserve for economic uncertainties.

# CAPITAL ASSET AND DEBT ADMINISTRATION

## Capital Assets

During the 2011-12 fiscal year, the District expended \$3.8 million in a broad range of capital assets, including school buildings, multi-use facilities, site improvements, vehicles, and equipment. The increase in total capital assets, net of depreciation and disposals was \$3 million.

## MANAGEMENT DISCUSSION AND ANALYSIS

# FOR THE FISCAL YEAR ENDED JUNE 30, 2012

# CAPITAL ASSET AND DEBT ADMINISTRATION (CONTINUED)

# **Capital Assets (Concluded)**

# Table 3 Comparative Schedule of Capital Assets (net of depreciation) June 30, 2012 and 2011

	2012	2011	Difference Increase (Decrease)
		- Arta	
Land	\$ 829,201	\$ 829,201	
Site Improvements	208,395	244,741	\$ (36,346)
Buildings	16,747,134	13,116,985	3,630,149
Machinery and Equipment	340,136	429,078	(88,942)
Work in Process		469,024	(469,024)
Totals	\$ 18,124,866	\$ 15,089,029	\$ 3,035,837

# Long-Term Debt

At June 30, 2012, the District had \$15.1 million in long-term debt outstanding.

# Table 4 Comparative Schedule of Outstanding Debt June 30, 2012 and 2011

	 2012	2011
General Obligation Bonds	\$ 14,430,000	\$ 14,795,000
Other Post-employment Benefits	374,250	223,761
Early Retirement Incentives	62,284	132,412
Capital Lease Obligations	41,147	53,835
Other General Long-term Debt	188,000	330,000
Totals	\$ 15,095,681	\$ 15,535,008

### MANAGEMENT DISCUSSION AND ANALYSIS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2012

#### CAPITAL ASSET AND DEBT ADMINISTRATION (CONCLUDED)

#### Long-Term Debt (Concluded)

The long-term debt paid by the District was approximately \$5.8 million in 2011-12.

#### FACTORS BEARING ON THE DISTRICT'S FUTURE

For the year 2011-12, the District remains in basic aid status. This means that the property tax collections exceeded the calculated revenue limit. It is anticipated that this trend will continue with the gap between taxes and the revenue limit calculation increasing each year. This is the result of property taxes increasing and enrollment declining.

The latest enrollment projections indicate a continual decrease in enrollment at both the elementary and secondary levels for the next school year. Student enrollment and attendance are primary factors in the computation of most funding formulas for public schools in the State of California.

The District continues to receive Federal Impact Aid because of the federal property within the district's boundaries and the students in the district that are federally connected. Over the last few years, the District has received a significant fluctuation in the annual amounts received from this source. The District received \$1,517,953 in 2010-11 and \$2,392,649 in 2011-12.

The District has a parcel tax of \$177.60 per parcel in 2011-12 with a 4% inflation factor added each year. The parcel tax was recently passed again by the voters through June 30, 2013. The parcel tax is used to enhance programs in the areas of art, library, computers, PE, music, counseling, drama, industrial arts, nutrition education, and field trips. In 2011-12, the parcel tax generated revenue of \$887,699.

The District benefits when the State economy is strong by receiving additional revenue from new programs. When the State economy is in a decline, the District is protected somewhat by being in basic aid status.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, parents, investors, and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact Susan Skipp, Chief Business Official, Shoreline Unified School District.

# STATEMENT OF NET ASSETS

# JUNE 30, 2012

			overnmental Activities
			Activities
<u>Assets</u>			
Cash (Note 2)		\$	6,452,334
Accounts Receivable (Note 4)			265,784
Stores Inventory (Note 1H)			216
Capital Assets, Net of Depreciation (Note 6)			18,124,866
			10,121,000
Total Assets		\$	24,843,200
		<u> </u>	
Liabilities			
Accounts Payable and Other Current Liabilities		\$	615,193
Deferred Revenue (Note 1H)		Ψ	28,251
Long-term Liabilities (Note 12)			20,201
Due Within One Year	5 545,295		
Due After One Year	14,550,386		
Total Long-Term Liabilities	14,000,000		15 005 691
Total Long-Term Liabilities			15,095,681
Total Liabilities		\$	15,739,125
		Ψ	10,107,120
Net Assets			
INEL ASSELS			
Invested in Capital Assets, Net of Related Debt		\$	3,947,510
Restricted For:		φ.	5,947,510
Capital Projects			102.070
Debt Service			102,070
			956,913
Education Programs Unrestricted			403,278
Unresulted			3,694,304
Total Net Assets		¢	0 104 075
10101 14CL (700C10		₽	9,104,075

THE ACCOMPANYING NOTES ARE AN INTEGRAL PART OF THESE STATEMENTS

# STATEMENT OF ACTIVITIES

JUNE 30, 2012

	-			Program	Revei	nues	Re	et (Expense) evenue and anges in Net Assets
Governmental Activities		Expenses		Operating Charges for Grants and Services Contributions			vernmental Activities	
Instruction	\$	6,863,029			\$	871,669	\$	(5,991,360)
Instruction-Related Services: Supervision of Instruction Instructional Library, Media		5,063				984		(4,079)
and Technology School Site Administration		3,990 1,032,225				4,066		(3,990) (1,028,159)
Pupil Services: Home-To-School Transportation Food Services All Other Pupil Services		922,383 391,268 439,508	\$	4,755		366,077 194,623 87,311		(551,551) (196,645) (352,197)
General Administration: Data Processing All Other General Administration		6,606 735,215		225		32,414		(6,606) (702,576)
Plant Services Ancillary Services		1,066,450 138,800 207,200		17		2,346 1,374 76,943		(1,064,087) (137,426) (130,257)
Community Services Interest on Long-Term Debt Other Outgo		564,963 103,165				24,484		(564,963) (78,681)
Total Governmental Activities	\$	12,479,865	\$	4,997	\$	1,662,291		(10,812,577)
Ge De Ot Federa Intere Intera Misce Total Ge Change	erty T neral bt Ser al and st and gency [laned eneral in Ne	axes Levied Fo Purposes vice Decific Purpose I State Aid No I Investment E V Revenues Dus I Revenues et Assets	es t Res	A 1	ific Pu	ırposes		6,642,054 1,159,920 888,748 2,883,796 13,971 67,526 112,567 11,768,582 956,005
		eginning						8,148,070
Net Ass	ets Er	nding					\$	9,104,075

THE ACCOMPANYING NOTES ARE AN INTEGRAL PART OF THESE STATEMENTS

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# SHORELINE UNIFIED SCHOOL DISTRICT BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2012

	General Fund	Bond Int and Redemp Fund	otion I	Building Fund	Gover	ther nmental inds	Gov	Total ernmental Funds
Assets								
Cash (Note 2)	\$ 5,091,374	\$ 956	5,913 \$	299,339	\$	104,708	\$	6,452,334
Accounts Receivable (Note 4) Due From Other Funds (Note 4)	235,499 167					30,285		265,784 167
Stores Inventory (Note 1H)					<u></u>	216		216
Total Assets	\$ 5,327,040	\$ 956	5,913 \$	299,339	\$	135,209	\$	6,718,501
Liabilities and Fund Balances								
Liabilities:								
Accounts Payable	\$ 372,078		\$	5,548	\$	2,826	\$	380,452
Deferred Revenue (Note 1H)	28,251							28,251
Due to Other Funds (Note 4)	1. 1. <u>1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1</u>					167		167
Total Liabilities	400,329			5,548		2,993		408,870
Fund Balances (Note 1H):								
Nonspendable	3,000					216		3,216
Restricted	403,278	\$ 956	6,913			19,189		1,379,380
Assigned	744,783			293,791		112,811		1,151,385
Unassigned	3,775,650		<u></u>					3,775,650
Total Fund Balances	4,926,711		6,913	293,791		132,216		6,309,631
Total Liabilities and Fund Balances	\$ 5,327,040	\$ 95	6,913 \$	299,339	\$	135,209	\$	6,718,501

THE ACCOMPANYING NOTES ARE AN INTEGRAL PART OF THESE STATEMENTS

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# SHORELINE UNIFIED SCHOOL DISTRICT RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS JUNE 30, 2012

0	ls		\$ 6,309,631
mounts reported for governmental	activities in the statement of net asse	ets	
re different because:			
Capital assets: In governmental fur	nds, only current assets are reported	•	
In the statement of net assets, all as	· · · ·		
assets and accumulated depreciatio	<b>n.</b>		
	Capital assets, at historical cost:	\$ 36,836,7	02
	Accumulated depreciation:	(18,711,9	
	Net:		18,124,866
0	ntil the period in which it matures a		
reported. In the statement of net as	additional liability for unmatured iod was: ntal funds, only current liabilities ar ssets, all liabilities, including long-te	e	(234,741)
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THE ACCOMPANYING NOTES ARE AN INTEGRAL PART OF THESE STATEMENTS

# SHORELINE UNIFIED SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2012

	General Fund	Bond Interest and Redemption Fund	Building Fund	Other Governmental Funds	Total Governmental Funds
<u>Revenues</u> Revenue Limit Sources State Apportionments Local Sources	\$ (22,290) 6,642,580				\$     (22,290) 6,642,580
Total Revenue Limit	6,620,290				6,620,290
Federal Revenue Other State Revenue Other Local Revenue	2,741,876 1,064,495 1,593,020	\$ 4,638 1,161,339	\$ 3,857	\$ 163,421 46,224 36,960	2,905,297 1,115,357 2,795,176
Total Revenues	12,019,681	1,165,977	3,857	246,605	13,436,120
Expenditures Certificated Salaries Classified Salaries Employee Benefits Books and Supplies Services and Other	4,314,295 1,984,391 2,364,818 513,602		19,563	125,562 75,269 184,524	4,314,295 2,109,953 2,440,087 717,689
Operating Expenditures Capital Outlay Debt Service:	1,521,263 5,284		1,271 3,790,807	6,688	1,529,222 3,796,091
Principal Retirement Interest and Fiscal Charges Other Outgo	12,688 2,126 61,165	5,635,000 594,800			5,647,688 596,926 61,165
Total Expenditures	10,779,632	6,229,800	3,811,641	392,043	21,213,116
Excess of Revenues Over (Under) Expenditures	1,240,049	(5,063,823)	(3,807,784)	(145,438)	(7,776,996)
Other Financing Sources (Uses): Operating Transfers In (Note 4) Operating Transfers Out (Note 4) Other Sources Other Uses	(195,000)	5,270,000 (15,000)		153,000	153,000 (195,000) 5,270,000 (15,000)
Total Other Financing Sources (Uses)	(195,000)	5,255,000	0	153,000	5,213,000
Excess of Revenues and Other Financing Sources Over (Under) Expenditures and Other Uses	1,045,049	191,177	(3,807,784)	7,562	(2,563,996)
Fund Balances - July 1, 2011	3,881,662	765,736	4,101,575	124,654	8,873,627
Fund Balances - June 30, 2012	\$ 4,926,711	\$ 956,913	\$ 293,791	\$ 132,216	\$ 6,309,631

THE ACCOMPANYING NOTES ARE AN INTEGRAL PART OF THESE STATEMENTS

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# SHORELINE UNIFIED SCHOOL DISTRICT RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2012

Amounts reported for governmental activities in the statement of activities are different because:       Capital outlay: In governmental funds, the costs of capital assets are reported as expenditures in the period when the assets are acquired. In the statement of activities, costs of capital assets are allocated over their estimated useful lives as depreciation expense. The difference between capital outlay expenditures and depreciation expenses for the period is:       \$ 3,834,879         Depreciation expense. The difference between capital outlay expenditures and depreciation expense. The spenditures for repayments of long-term debt are reported as expenditures of liabilities. Expenditures for repayments of long-term debt are reported as requeriting in government-wide statements, repayments of long-term debt are reported as reported as reductions of liabilities. Expenditures for repayment of the principal portion of long-term debt are recognized as Other Friancing Sources. In governmental funds, proceeds from debt are recognized as Other Friancing Sources. In governmental funds, interest on long-term debt is recognized in the period that it becomes due. In the government-wide statements are not explained as a proceeds from debt, net of issue premium or discount, were:       (5,270,000)         Ummatured interest on long-term debt: In governmental funds, interest on long-term debt is recognized in the period that it becomes due. In the government-wide statements of activities, OPEB costs are acquired on the accrual basis. This year, the difference between OPEB costs are accognized on the accrual basis. This year, the difference between OPEB costs are active in connection with any habilities incurred funding the period that are not expected to be liquidated with current financial resources. In debt is not precise and active active statements, expenses must be accrued in connection with any habilities i	Net change	e (decrease) in fur	nd balances - tota	l governmental fund	S		\$	(2,563,996)
different because:         Capital outlay: In governmental funds, the costs of capital assets are reported as expenditures in the period when the assets are acquired. In the statement of activities, costs of capital assets are allocated over their estimated useful lives as depreciation expense. The difference between capital outlay expenditures and depreciation expense. The difference between capital outlay expenditures and depreciation expense. The difference between capital outlay expenditures and depreciation expense. The difference between capital outlay expenditures for capital outlay: Net:       \$             3,834,879             (799,042)             Net:       3,035,837         Debt service: In governmental funds, repayments of long-term debt are reported as expenditures. In government-wide statements, repayments of long-term debt are reported as reported as functions of long-term debt are recognized as Other Financing Sources. In government-wide statements, proceeds from debt are recognized as Other Financing Sources. In government-wide statements, proceeds from debt are recognized as Other exponded interest on long-term debt: In governmental funds, interest on long-term debt: The governmental funds as proceeds from debt, net of issue premium or discount, were:       (5,270,000)         Urmatured interest on long-term debt: In governmental funds, interest on long-term debt: The government-wide statement of activities, it is recognized in the period that it is incurred. Unmatured interest on long-term debt: The governmental funds, interest on long-term debt. The governmental funds, OPEB costs are recognized on the acrual basis. This year, the difference between OPEB costs and actual employer contributions was:       (150,489)         Other liabilities not normally liquidated with current financial resources: In the government-wide sta								
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Expenditures for capital outlay:       1       3,834,879         Depreciation expense:       (799,042)         Net       3,035,837    Debt service: In governmental funds, repayments of long-term debt are reported as expenditures. In government-wide statements, repayment of the principal portion of long-term debt were:          5,647,688         Debt proceeds: In government-wide statements, proceeds from debt are recognized as Other Financing Sources. In government-wide statements, proceeds from debt are recognized as Other Financing Sources. In government-wide statements, proceeds from debt are recognized in the series on long-term debt: In governmental funds, interest on long-term debt: in scognized in the period that it becomes due. In the government-wide statement of activities, it is recognized in the period that it is incurred. Unmatured interest on long-term debt: In governmental funds, interest on long-term debt: statement of activities, it is recognized on the acruel basis. This year, the difference between OPEB costs and actual employer contributions was:       (150,489)         Other labilities incurred for special the expenses must be accrued in connection with any liabilities incurred for special termination benefits and structural legal setuements, expenses incurred for special termination benefits and structural legal setuements, were the accurate in the period setuement is an expense made. In the statement of activities, it is recognized on the accurate basis. This year, the difference between OPEB costs and actual employer contributions was:       (150,489)       Other labilities not normally liquidated with current financial resources. In the government, wide statements, expenses smust be accured in connection with any liabilities incurred	deprec	ciation expense. T	The difference be	tween capital outlay	expenditures and			
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THE ACCOMPANYING NOTES ARE AN INTEGRAL PART OF THESE STATEMENTS

# SHORELINE UNIFIED SCHOOL DISTRICT STATEMENT OF NET ASSETS FIDUCIARY FUNDS JUNE 30, 2012

	Private Purpose Trust	
	Scholarship Fund	Agency Fund
<u>Assets</u> Cash (Note 2)	\$ 141,956	\$ 73 <i>,</i> 253
Total Assets	\$ 141,956	\$ 73,253
<u>Liabilities</u>		
Accounts Payable Due to Student Groups	\$ 25	<u>\$ 73,253</u>
Total Liabilities	\$ 25	\$ 73,253
<u>Net Assets</u>		
Reserved for Scholarships	\$ 141,931	<u>\$</u> 0
Total Net Assets	\$ 141,931	\$0

THE ACCOMPANYING NOTES ARE AN INTEGRAL PART OF THESE STATEMENTS

# SHORELINE UNIFIED SCHOOL DISTRICT STATEMENT OF CHANGES IN NET ASSETS FIDUCIARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2012

	Private Purpose Trust
	Scholarship Fund
Additions	
Donations and Gifts	\$ 53,699
Interest and Investment Earnings Transfers In (Note 4)	273 42,000
Total Additions	95,972
Deductions	
Scholarships Other Operating Expense	56,550 38,690
Total Deductions	95,240
Change in Net Assets	732
Total Net Assets - July 1, 2011	141,199
Total Net Assets - June 30, 2012	\$ 141,931

THE ACCOMPANYING NOTES ARE AN INTEGRAL PART OF THESE STATEMENTS

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#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2012

#### NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES

The District accounts for its financial transactions in accordance with the policies and procedures of the Department of Education's <u>California School Accounting Manual</u>. The accounting policies of the District conform to accounting principles generally accepted in the United States as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

#### A. Reporting Entity

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure the financial statements are not misleading. The primary government of the District consists of all funds, departments, boards and agencies that are not legally separate from the District. For Shoreline Unified School District, this includes general operations, food service and student related activities of the District. The District has considered all potential component units in determining how to define the reporting entity, using criteria set forth in generally accepted accounting principles. The District determined that there are no potential component units that meet the criteria for inclusion within the reporting entity.

#### B. Basis of Presentation

Government-wide Financial Statements:

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the District and its component units.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund and fiduciary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for the governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the district's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and are therefore clearly identifiable to a particular function. The District does not allocate indirect expenses to functions in the statement of activities. Program revenues include charges paid by the recipients of goods or services offered by a program, as well as grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the District, with certain exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

## NOTES TO FINANCIAL STATEMENTS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2012

#### NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. Basis of Presentation (Concluded)

Fund Financial Statements:

Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major governmental fund is presented in a separate column, and all non-major funds are aggregated into one column. Fiduciary funds are reported by fund type.

The accounting and financial treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a flow of current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current asset and current liabilities are generally included on the balance sheet. The Statement of Revenues, Expenditures, and Changes in Fund Balances for these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

Fiduciary funds are reported using the economic resources measurement focus and the modified accrual basis of accounting.

#### C. Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds use the accrual basis of accounting.

Revenues - exchange and non-exchange transactions:

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded under the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Available" means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, "available" means collectible within the current period or within 60 days after year-end.

#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2012

#### NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Basis of Accounting (Concluded)

Revenues - exchange and non-exchange transactions (Concluded):

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, and entitlements. Under the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and entitlements is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are to be used or the fiscal year when use is first permitted; matching requirements, in which the District must provide local resources to be used for a specific purpose; and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. Under the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

#### Deferred revenue:

Deferred revenue arises when assets are received before revenue recognition criteria have been satisfied. Grants and entitlements received before eligibility requirements are met are recorded as deferred revenue. On governmental fund financial statements, receivables associated with non-exchange transactions that will not be collected within the availability period have also been recorded as deferred revenue.

#### Expenses/expenditures:

On the accrual basis of accounting, expenses are recognized at the time a liability is incurred. On the modified accrual basis of accounting, expenditures are generally recognized in the accounting period in which the related fund liability is incurred, as under the accrual basis of accounting. However, under the modified accrual basis of accounting, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed. Expenditures incurred in the unrestricted resources shall be reduced first from the committed resources, then from assigned resources and lastly, the unassigned resources.

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# NOTES TO FINANCIAL STATEMENTS

# FOR THE FISCAL YEAR ENDED JUNE 30, 2012

## NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## D. Fund Accounting

The accounts of the District are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. District resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. The District's accounts are organized into major, non-major and fiduciary funds as follows:

## MAJOR GOVERNMENTAL FUNDS:

- 1. <u>General Fund</u> is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund includes amounts reported in the District's Deferred Maintenance Fund and Special Reserve Fund for Postemployment Benefits.
- 2. <u>Bond Interest and Redemption Fund</u>, which is used to account for District taxes received and expended to pay bond interest and redeem bond principal and related costs.
- 3. <u>Building Fund</u> is used to account for major governmental capital facilities and buildings from the sale of bond proceeds.

## NON-MAJOR GOVERNMENTAL FUNDS:

<u>Special Revenue Funds</u> are used to report the proceeds of specific revenue sources that are restricted or committed for purposes other than debt service and capital outlay, and that comprise a substantial portion of the fund's resources. The District maintains one non-major special revenue fund:

1. Cafeteria Fund is used to account separately for federal, state, and local resources received and expenditures authorized by the Board to operate the District's food service program.

<u>Capital Projects Funds</u> are used to account for and report financial resources that are restricted, committed or assigned to expenditures for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The District maintains one non-major capital projects fund:

1. Special Reserve Fund for Capital Outlay Projects is used to account for special capital projects as designated by the Board of Education.

## NOTES TO FINANCIAL STATEMENTS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2012

## NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## D. Fund Accounting (Concluded)

## FIDUCIARY FUNDS:

<u>Private Purpose Trust Funds</u> are used to account for assets held by the District as trustee for individuals, private organizations or other governments and are therefore not available to support the District's own programs. The District maintains one Private Purpose Trust Fund, the Foundation Trust Fund, which is used to provide financial assistance to students of the District.

<u>Agency Funds</u> are used to account for assets of others for which the District acts as an agent. The District maintains student body funds, which are used to account for the raising and expending of money to promote the general welfare, morale, and educational experience of the student body. Agency funds are custodial in nature and do not involve measurement of results of operations. Such funds have no equity accounts since all assets are due to individuals or entities at some future time. The District maintains three agency funds, one for each Student Body account.

## E. Budgets and Budgetary Accounting

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds. By state law, the District's governing board must adopt a final budget no later than July 1. A public hearing must be conducted to receive comments prior to adoption. The District's governing board satisfied these requirements.

These budgets are revised by the District's Board of Trustees and District Superintendent during the year to give consideration to unanticipated income and expenditures. The original and final revised are presented for the General Fund and major Special Revenue Funds as required supplementary information in the financial statements.

Formal budgetary integration was employed as a management control device during the year for all budgeted funds. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account (see Note 3).

## F. <u>Encumbrances</u>

Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid. All encumbrances are liquidated at June 30.

#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2012

#### NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### G. <u>Estimates</u>

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### H. Assets, Liabilities and Equity

#### 1. Deposits and Investments

Cash balances held in commercial bank accounts have separate, unlimited coverage by the Federal Deposit Insurance Corporation (FDIC) through December 31, 2012 as provided by Section 343 of the Dodd-Frank Act. Beginning January 1, 2013, the FDIC will insure the accounts in accordance with 12.C.F.R. Part 330, which generally provides each depositor up to \$250,000 in coverage.

In accordance with *Education Code* Section 41001, the District maintains substantially all of its cash in the County Treasury. The county pools these funds with those of other districts in the county and invests the cash. These pooled funds are carried at cost, which approximates market value. Interest earned is deposited quarterly into participating funds. Any investments losses are proportionately shared by all funds in the pool.

The county is authorized to deposit cash and invest excess funds by California *Government Code* Section 53648 et seq. The funds maintained by the county either are secured by federal depository insurance or are collateralized.

Investments Valuation - In accordance with GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, highly liquid market investments with maturities of one year or less at time of purchase are stated at amortized cost. All other investments are stated at fair value. Market value is used as fair value for those securities for which market quotations are readily available. However, the District's financial statements do not reflect the fair value of investments as the differences between total investment cost and fair value has been determined to be immaterial.

#### 2. Stores Inventory and Prepaid Expenditures

Inventories are recorded using the consumption method, in that inventory acquisitions are initially recorded in inventory (asset) accounts, and are charged as expenditures when used. Reported inventories are equally offset by nonspendable fund balance, which indicates that these amounts are not "available for appropriation and expenditure" even though they are a component of net current assets. The District's cafeteria inventory valuation is First-in-First-out (FIFO).

# NOTES TO FINANCIAL STATEMENTS

# FOR THE FISCAL YEAR ENDED JUNE 30, 2012

## NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## H. Assets, Liabilities and Equity (Continued)

2. Stores Inventory and Prepaid Expenditures (Concluded)

Prepaid expenditures (expenses) represent amounts paid in advance of receiving goods or services. The District has the option of reporting an expenditure in governmental funds for prepaid items either when purchased or during the benefiting period. The District has chosen to report the expenditures in the period when purchased.

## 3. Capital Assets

Capital assets purchased or acquired with an original cost of \$5,000 or more are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over an estimated useful life of 5 to 50 years depending on the asset class.

#### 4. Deferred Revenue

Cash received for federal and state special projects and programs is recognized as revenue to the extent that qualified expenditures have been incurred. Deferred revenue is recorded to the extent that cash received on specific projects and programs exceeds qualified expenditures.

## 5. <u>Compensated Absences</u>

All vacation pay is accrued and paid when incurred in the government-wide financial statements. No liability for these amounts is reported in the governmental funds as no carryover of unused vacation occurs.

Accumulated sick leave benefits are not recognized as liabilities of the District. The District's policy is to record sick leave as an operating expense in the period taken, since such benefits do not vest, nor is payment probable; however, unused sick leave is added to the creditable service period for calculation of retirement benefits when the employee retires. At retirement, each classified member will receive .004 year of service credit for each day of unused sick leave. Credit for unused sick leave is applicable to all certificated employees and is determined by dividing the number of unused sick days by the number of base service days required to complete the last school year, if employed full-time.

## 6. <u>Long-Term Obligations</u>

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Assets.

### NOTES TO FINANCIAL STATEMENTS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2012

#### NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### H. Assets, Liabilities and Equity (Continued)

#### 7. <u>Net Assets</u>

In the government-wide financial statements, net assets are classified in the following categories:

Invested in Capital Assets, net of Related Debt - This amount consists of capital assets net of accumulated depreciation and reduced by outstanding debt that attributed to the acquisition, construction, or improvement of the assets.

Restricted Net Assets - This amount is restricted by external creditors, grantors, contributors, laws or regulations of other governments.

Unrestricted Net Assets - This amount is all net assets that do not meet the definition of "invested in capital assets, net of related debt" or "restricted net assets".

#### 8. Use of Restricted/Unrestricted Net Assets

When an expense is incurred for purposes for which both restricted and unrestricted net assets are available, the District's policy is to apply restricted net assets first.

9. Fund Equity

In the fund financial statements, governmental funds report fund balance as nonspendable, restricted, committed, assigned or unassigned, based primarily on the extent to which the District is bound to honor constraints on how specific amounts are to be spent.

<u>Nonspendable Fund Balance</u> - Includes the portions of fund balance not appropriable for expenditures.

<u>Restricted Fund Balance</u> - Includes amounts subject to externally imposed and legally enforceable constraints.

<u>Committed Fund Balance</u> - Includes amounts subject to District constraints selfimposed by formal action of the District Governing Board.

<u>Assigned Fund Balance</u> - Includes amounts the District intends to use for a specific purpose. Assignments may be established by the District Governing Board, or the Chief Business Official/Superintendent of the District.

## NOTES TO FINANCIAL STATEMENTS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2012

### NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### H. Assets, Liabilities and Equity (Continued)

#### 9. <u>Fund Equity (Continued)</u>

<u>Unassigned Fund Balance</u> - Includes the residual balance that has not been assigned to other funds and is not restricted, committed, or assigned to specific purposes.

## Fund Balances

#### The District's fund balances at June 30, 2012 consisted of the following:

	General Fund	Bond Interest and Redemption Fund	Building Fund	Other Governmental Funds	Total
Nonspendable:					
Revolving Fund	\$ 3,000				\$ 3,000
Stores Inventory				\$ 216	216
Total Nonspendable Fund Balance	3,000			216	3,216
Restricted For:					
Legally Restricted Categorical Funding	403,278				403,278
Child care Food Program				19,189	19,189
Debt Service		\$ 956,913		en de la companya de La companya de la comp	956,913
Total Restricted Fund Balance	403,278	956,913		19,189	1,379,380
Assigned For:	-				
Purpose of Fund			\$ 293,791	112,811	406,602
Instructional Materials	38,414				38,414
Lottery	56,827				56,827
District House Repairs	12,181				12,181
Future Facilities Maintenance/Repairs	526,017				526,017
Future OPEB Obligations	111,344				111,344
Total Assigned Fund Balance	744,783	0	293,791	112,811	1,151,385
Unassigned:					
Reserve for Economic Uncertainties	442,478				442,478
Other Unassigned	3,333,172				3,333,172
Total Unassigned Fund Balance	3,775,650	0	0	0	3,775,650
Total Fund Balances	\$ 4,926,711	\$ 956,913	\$ 293,791	\$ 132,216	\$ 6,309,631

#### Fund Balance Policy

The District believes that sound financial management principles require that sufficient funds be retained by the District to provide a stable financial base at all times. To retain this stable financial base, the District needs to maintain unrestricted fund balance in its General Fund sufficient to fund cash flows of the District and to provide financial reserves for unanticipated expenditures and/or revenue shortfalls of an emergency nature.

## NOTES TO FINANCIAL STATEMENTS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2012

#### NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### H. Assets, Liabilities and Equity (Continued)

## 9. Fund Equity (Concluded)

#### Fund Balance Policy (Concluded)

The purpose of the District's fund balance policy is to maintain a prudent level of financial resources to protect against reducing service levels because of temporary revenue shortfalls or unpredicted one-time expenditures.

The District has adopted a policy to achieve and maintain unrestricted fund balance in the General Fund of 4% of total General Fund expenditures, other uses and transfers out at the close of each fiscal year, consistent with the recommended level promulgated by the State of California.

Additional detailed information, along with the complete *Fund Balance Policy* can be obtained from the District.

#### 10. Revenue Limit/Property Tax

The District's revenue limit is received from a combination of local property taxes, state apportionments, and other local sources.

The county is responsible for assessing, collecting, and apportioning property taxes. Taxes are levied for each fiscal year on taxable real and personal property in the county. The levy is based on the assessed values as of the preceding January 1, which is also the lien date. Property taxes on the secured roll are due on November 1 and February 1, and taxes become delinquent after December 10 and April 10, respectively. Property taxes on the unsecured roll are due on the lien date (January 1), and become delinquent if unpaid by August 31.

Secured property taxes are recorded as revenue when apportioned, in the fiscal year of the levy. The county apportions secured property tax revenue in accordance with the alternate method of distribution prescribed by Section 4705 of the California *Revenue and Taxation Code*. This alternate method provides for crediting each applicable fund with its total secured taxes upon completion of the secured tax roll - approximately October 1 of each year.

The County Auditor reports the amount of the District's allocated property tax revenue to the California Department of Education. Property taxes are recorded as local revenue limit sources by the District.

The California Department of Education reduces the District's entitlement by the District local property tax revenue. The balance is paid from the state General Fund, and is known as the State Apportionment.

## NOTES TO FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2012

## NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (CONCLUDED)

## H. Assets, Liabilities and Equity (Concluded)

10. <u>Revenue Limit/Property Tax (Concluded)</u>

The District's Base Revenue Limit is the amount of general purpose tax revenue, per average daily attendance (ADA), that the District is entitled to by law. This amount is multiplied by the second period ADA to derive the District's total entitlement.

#### I. New GASB Accounting Standard Adoption

In November 2010, the GASB issued Statement No. 61, *The financial Reporting Entity: Omnibus-an amendment of GASB Statements No. 14 and No. 34*. The objective of this Statement is to improve financial reporting for a governmental financial reporting entity. The requirements of Statement No. 14, *The Financial Reporting Entity*, and the related financial reporting requirements of Statement No. 34, *Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments*, were amended to better meet user needs and to address reporting entity issues that have arisen since the issuance of those Statements.

This Statement also clarifies the reporting of equity interest in legally separate organizations. It requires a primary government to report its equity interest in a component unit as an asset. The provisions of this Statement are effective for financial statements for periods beginning after June 15, 2012.

#### NOTE 2 - <u>CASH</u>

#### A. Summary of Cash

The following is a summary of cash at June 30, 2012:

Governmental	Fiduciary			
<b>Activities</b>	<u>Funds</u> <u>Total</u>			
<u>\$6,452,334</u>	<u>\$215,209</u> <u>\$6,667,543</u>			

The District had the following cash at June 30, 2012:

	Fair Value	Carrying Amount	Credit Quality Rating
Cash on Hand and in Bank Cash in Revolving Fund Cash in County Treasury	\$ 73,253 3,000 6,611,854	\$ 73,253 3,000 6,591,290	Not Rated Not Rated Not Rated
Total	\$ 6,688,107	\$ 6,667,543	

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## NOTES TO FINANCIAL STATEMENTS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2012

## NOTE 2 - CASH (CONTINUED)

### B. <u>Policies and Practices</u>

The District is authorized by State statutes and in accordance with the District's Investment Policy (Policy) to invest in the following:

- Securities issued or guaranteed by the Federal Government or its agencies

- State Local Agency Investment Fund (LAIF)

- Insured and/or collateralized certificates of deposit

The Policy, in addition to State statues, establishes that funds on deposit in banks must be federally insured or collateralized and investments shall (1) have maximum maturity not to exceed five years, (2) be laddered and based on cash flow forecasts; and (3) be subject to limitations to a certain percent of the portfolio for each of the authorized investments. The District's investments comply with the established policy.

#### Cash in Commercial Banks

Cash balances held in commercial bank accounts have separate, unlimited coverage by the Federal Deposit Insurance Corporation (FDIC) through December 31, 2012 as provided by Section 343 of the Dodd-Frank Act. Beginning January 1, 2013, the FDIC will insure the accounts in accordance with 12.C.F.R. Part 330, which generally provides each depositor up to \$250,000 in coverage. As of June 30, 2012 the carrying amount of the District's accounts was \$76,253, all of which was insured.

#### Cash in County Treasury

In accordance with *Education Code* Section 41001, the District maintains substantially all of its cash with the County Treasury as an involuntary participant of a common investment pool, which totaled \$856,120,447. The fair market value of this pool as of that date, as provided by the pool sponsor, was \$856,387,538. Interest is deposited into participating funds. The balance available for withdrawal is based on the accounting records maintained by the county treasurer, which is recorded on the amortized cost basis.

#### C. <u>Risk Disclosures</u>

GASB Statement No. 40 requires a determination as to whether the District was exposed to the following specific investment risks at year end and if so, the reporting of certain related disclosures.

#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2012

#### NOTE 2 - CASH (CONCLUDED)

#### C. <u>Risk Disclosures (Concluded)</u>

Interest Rate Risk - Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District manages its exposure to interest rate risk by investing in the County Pool and having the pool purchase a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

At June 30, 2012 the District had the following investment maturities:

		Investr	nent Maturities (I	n Years)	
Investment Type	Fair Value	Less than 1	1 to 2	More than 2	
County Treasury	\$ 6,611,854	\$ 5,220,720	\$ 386,132	\$ 1,005,002	

Credit Risk - Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The county is restricted by Government Code Section 53635 pursuant to Section 53601 to invest only in time deposits, U.S. government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, bankers' acceptances, commercial paper, negotiable certificates of deposit, and repurchase or reverse repurchase agreements. The ratings of securities by nationally recognized rating agencies are designed to give an indication of credit risk. At year end, the District was not exposed to credit risk.

Custodial Credit Risk - Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the District's name.

Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the government, and are held by either the counterparty or the counterparty's trust department or agent but not in the District's name. At year end, the District was not exposed to custodial credit risk.

Concentration of Credit Risk - This risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. At year end, the District was not exposed to concentration of credit risk.

Foreign Currency Risk - This is the risk that exchange rate will adversely affect the fair value of an investment. At year end, the District was not exposed to foreign currency risk.

## NOTES TO FINANCIAL STATEMENTS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2012

## NOTE 3 - EXCESS OF EXPENDITURES OVER APPROPRIATIONS

The excess of expenditures over appropriations in individual governmental funds as of June 30, 2012, are as follows:

				Excess
			Exp	oenditures
Fund				
Major Govern	mental Funds:			
General Fun	d			
Capital Ou	ıtlay		\$	284
Bond Interes	st and Redemp	tion Fund		
Debt Servi	ce-Principal R	etirement		5,255,000
Other Use	S			15,000
Building Fu				
Food and	Supplies			63
Contract S				781
Capital Oı	ıtlay			141,747
Non-Major Go		unds:		
Cafeteria Fu				
Employee	Benefits			2,151

The District incurred unanticipated expenditures for which the budgets were not revised. The District issued refunding bonds during 2011-2012 for which the budget for the Bond Interest and Redemption Fund was not revised.

## NOTE 4 - ACCOUNTS RECEIVABLE

Accounts receivable at June 30, 2012 consist of the following:

	Gene	eral Fund	Other Governmental Funds	Total
Federal Government Categorical Aid Programs	\$	103,250	\$ 28,468	\$ 131,718
State Government Categorical Aid Programs Lottery Other		16,013 12,930 57,738	800	16,013 12,930 58,538
Total State Government		86,681	800	87,481
Local Government Miscellaneous		44,850 718	1,017	44,850 1,735
Total Accounts Receivable	\$	235,499	\$ 30,285	\$ 265,784

## NOTES TO FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2012

### NOTE 5 - INTERFUND TRANSACTIONS

Interfund transactions are reported as either loans, services provided, reimbursements, or transfers. Loans are reported as interfund receivables and payables, as appropriate, and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund, and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transactions among governmental or proprietary funds are netted as part of the reconciliation to the government-wide financial statements.

#### Interfund Receivables and Payables

Individual fund interfund receivables and payable balances at June 30, 2012 are as follows:

			rfund ivables	Interfund Payables
Major Governmental Funds: General Fund		\$	167	
Non-Major Governmental Fu	inds:			
Cafeteria Fund			\$	167
				la transfer a
Total		<u>_</u>	<u> </u>	167
2				

#### Interfund Transfers

Interfund transfers consist of operating transfers from funds receiving revenue to funds through which the resources are to be expended. Interfund transfers for the 2011-2012 fiscal year were as follows:

	Transfers In Transfers Out
Major Governmental Funds: General Fund	\$ 195,000
Non-Major Governmental Funds:	
Cafeteria Fund	\$ 153,000
Fiduciary Funds: Scholarship Fund	42,000
Total	<u>\$ 195,000</u> <u>\$ 195,000</u>

Transfer of \$153,000 from the General Fund to the Cafeteria Fund to cover cash flow shortages.

Transfer of \$42,000 from the General Fund to the Trust Fund to cover legal settlement.

# NOTES TO FINANCIAL STATEMENTS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2012

## NOTE 6 - CAPITAL ASSETS AND DEPRECIATION

Capital asset activity for the year ended June 30, 2012, is shown below:

		Balance			Balance
		July 01, 2011	Additions	Deductions	June 30, 2012
Capital assets, not being depreciate	ed:				
Land		\$ 829,201			\$ 829,201
Work in progress		469,024	\$ 3,809,381	\$ 4,278,405	
Total capital assets, not being depr	eciated	1,298,225	3,809,381	4,278,405	829,201
Capital assets being depreciated:					
Buildings		26,393,292	4,293,321		30,686,613
Improvements of sites		3,352,336			3,352,336
Equipment		1,958,061	10,582		1,968,643
Total capital assets, being deprecia	ted	31,703,689	4,303,903		36,007,592
Less accumulated depreciation for	:				
Buildings		13,276,307	663,172		13,939,479
Improvements of sites		3,107,595	36,346		3,143,941
Equipment		1,528,983	99,524		1,628,507
Total accumulated depreciation		17,912,885	799,042	0	18,711,927
Total capital assets, being deprecia	ted, net	13,790,804	3,504,861	0	17,295,665
Governmental activities capital as	sets, net	\$ 15,089,029	\$ 7,314,242	\$ 4,278,405	\$ 18,124,866

Depreciation expense was charged to governmental activities as follows:

Governmental Activities:

Instruction \$	613,764
School Site Administration	128
Home to School Transportation	61,832
Ancillary Services	5,452
All Other General Administration	23,095
Plant Services	94,771
Total \$	799,042

## NOTES TO FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2012

### NOTE 7- GENERAL OBLIGATION BONDS

On November 7, 2000, the District received authorization from its voters to issue \$7 million of General Obligations Bonds. The District issued \$3,370,000 of Series 2001 Bonds on June 1, 2001. The District issued \$3,630,000 of Series 2002 Bonds on May 29, 2002. The proceeds of the bonds are to be used to construct and modernize school facilities, including libraries, computer labs and multi-use rooms for school and community use; repair aging infrastructure such as worn-out electrical and heating systems and restrooms; and construct permanent classrooms to replace aging portables.

During 2009-2010 the District issued General Obligation Bonds, Election of 2009 Series 2010, in the aggregate principal amount of \$9,290,000 with interest ranging from 3.0% to 5.0% for the purpose of financing improvements made to its school facilities and to advance refund the District's Certificates of Participation Series 2007, and to pay costs of issuance of the bonds. The final maturity date of the bonds is August 1, 2035. The bonds were authorized by the voters of the District by a 55% vote.

In September 2011 refunding bonds in the amount of \$5,270,000 were issued to defease the 2001 and 2002 series bond issues. The bonds bear interest rates of 2.5% to 3.64% with maturity dates of August 1, 2012 through August 1, 2026

The District has defeased various bond issues by creating separate irrevocable trust funds. New debt has been issued and the proceeds have been used to purchase U.S. Government Securities that were placed in the trust funds. The investments and fixed earnings from the investments are sufficient to fully service the defeased debt until the debt is called or matures. For financial reporting purposes, the advanced refunding met the requirements of an in-substance debt defeasance and therefore the deferred debt removed as a liability from the District's government-wide financial statements.

The outstanding general obligation bonded debt of the Shoreline Unified School District as of June 30, 2012 is:

Date of Issue	Interest Rate	Maturity Date	Amount of Original Issue	Outstanding July 1, 2011	Issued Current Year	Redeemed Current Year	Outstanding June 30, 2012
2001 2002 2010 2011	4.5-8.0 4.25-5.25 3.0-5.0 2.5-3.64	2026 2027 2036 2027	\$ 3,370,000 3,630,000 9,290,000 5,270,000	\$ 2,570,000 2,935,000 9,290,000 0	<u>\$    5,270,000</u>	\$ 2,570,000 2,935,000 130,000 0	\$ 0 9,160,000 5,270,000
Total			\$ 21,560,000	\$ 14,795,000	\$ 5,270,000	\$ 5,635,000	\$ 14,430,000

## NOTES TO FINANCIAL STATEMENTS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2012

## NOTE 7- GENERAL OBLIGATION BONDS (CONCLUDED)

The annual requirement to amortize general obligation bonds payable, outstanding as of June 30, 2012, are as follows:

Year Ended						
June 30		Р	rincipal	Interest		Гotal
						1
2013		\$	475,000	\$ 556,253	\$	1,031,253
2014			555,000	540,802		1,095,802
2015			565,000	520,953		1,085,953
2016			590,000	497,328		1,087,328
2017			615,000	476,853		1,091,853
2018-2022			3,355,000	2,074,619		5,429,619
2023-2027			3,765,000	1,441,669		5,206,669
2028-2032			2,280,000	802,341		3,082,341
2033-2036			2,230,000	 219,411		2,449,411
Totals		\$	14,430,000	\$ 7,130,229	\$ 2	1,560,229

## NOTE 8 - CAPITAL LEASE OBLIGATIONS

The District leases a bus under agreements which provide for title to pass upon expiration of the lease period. Future minimum lease payments are as follows:

Year Ended	영습, 전 영습, 전 1997년 - 1997년 - 199 1997년 - 1997년 -
June 30	Lease Payment
2013	\$ 14,814
2014	14,814
2015	14,814
Total payments	44,442
Less amounts representing interest	(3,295)
Present value of net minimum lease payments	\$ 41,147

The District will receive no sublease rental revenues nor pay any contingent rentals for this equipment.

#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2012

#### NOTE 9 - OTHER POST EMPLOYMENT BENEFITS

The Shoreline Unified School District accounts for postemployment benefits under GASB Statement 45, <u>Accounting and Financial Reporting by Employers for Post-employment</u> <u>Benefits Other than Pension</u>. This accounting requires the District to report its liability for other postemployment benefits (OPEB) consistent with newly established generally accepted accounting principles by reflecting an actuarially determined liability for the present value of projected future benefits for retired and active employees on the financial statements.

#### Plan Description

The District provides retiree health benefits based on age and service. Following is a description of the current retiree benefit plan. Two (2) retirees are entitled to benefits under prior grandfathered plans.

Benefits types provided Duration of Benefits Required Service Minimum Age Dependent coverage District Contribution % District Cap: Medical Vision Dental Medical, Vision, Dental To age 65 12 years\* 55 No 100% Kaiser High Plan Option

None

None

\* 5 years if hired before July 1, 2007.

#### Funding Policy

Employees are not required to contribute to the plan. In order to fully fund the plan, the District would be required to contribute the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The District's policy is to pay the benefits as a cash outlay after retirement (the pay-as-you-go method). However, at June 30, 2011, the District assigned \$111,344 in the General Fund for the payment of future postemployment benefits.

### NOTES TO FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2012

#### NOTE 9 - OTHER POSTEMPLOYMENT BENEFITS (CONTINUED)

#### Annual OPEB Cost

For fiscal year ended June 30, 2012, the District's annual OPEB cost (expense) was \$243,586. The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the first two years of implementing the standard was as follows:

			Percentage of Annual	
Fiscal Yea		Annual	OPEB Cost	Net OPEB
Ended June	30	OPEB Cost	Contributed	Obligation
2012		\$ 243,586	38%	\$ 374,250
2011		\$ 245,456	49%	\$ 223,761
2010		\$ 20,773	76%	\$ 99,527

The following table shows the components of the District's annual OPEB cost for the year, the amount actually contributed to the Plan, and changes in the District's net OPEB obligation to the Plan:

Annual required contribution Interest on OPEB obligation Adjustment to annual required contribution	\$246,954 11,188 (14,556)
Annual OPEB cost (expense)	243,586
Payments made	<u>(93,097</u> )
Increase in net OPEB obligation	150,489
Net OPEB obligation-beginning of year	223,761
Net OPEB obligation-end of year	<u>\$374,250</u>

## Funding Status and Funding Progress

As of July 1, 2010, the most recent actuarial valuation date, the plan was unfunded. The actuarial accrued liability for benefits was \$1,798,111, all of which is unfunded.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

## NOTES TO FINANCIAL STATEMENTS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2012

### NOTE 9 - OTHER POSTEMPLOYMENT BENEFITS (CONCLUDED)

Funding Status and Funding Progress (Concluded)

The funded status of the plan as of July 1, 2010 was as follows:

Actuarial value of plan assets       0         Unfunded actuarial accrued liability (UAAL)       \$1,798,111         Funded ratio (actuarial value of plan assets (AAL))       0.00%	Actuarial accrued liability (AAL)		9	51,798,111
	Actuarial value of plan assets		_	0
Funded ratio (actuarial value of plan access $(\Lambda \Lambda I)$	Unfunded actuarial accrued liabili	ty (UAAL)	<u>d</u>	51,798,111
runded ratio (actuariar value of plan assets/ AAL)	Funded ratio (actuarial value of pl	an assets/AAL)		0.00%

### Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefits costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2010, actuarial valuation, the "projected unit credit" actuarial cost method was used. The actuarial assumptions included a 5.0% investment rate of return, an annual healthcare cost trend rate of 10% per year, and an assumed payroll increase rate of 3.00%. The UAAL is being amortized using the level percentage of projected payroll method using a 30 year amortization period. The remaining amortization period at June 30, 2012, was twenty-eight years.

### NOTE 10 - EMPLOYEE RETIREMENT SYSTEMS

Qualified employees are covered under cost-sharing multiple-employer contributory retirement plans maintained by agencies of the State of California. Certificated employees are members of the State Teachers' Retirement System (STRS) and classified employees are members of the California Public Employees' Retirement System (CalPERS).

#### A. State Teachers' Retirement System (STRS)

*Plan Description.* The Shoreline Unified School District contributes to the State Teachers' Retirement System (STRS), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by STRS. The plan provides retirement, disability, and survivor benefits to beneficiaries. Benefit provisions are established by state statutes, as legislatively amended, within the State Teachers' Retirement Law. STRS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of the STRS annual financial report may be obtained from the STRS, 100 Waterfront Place, West Sacramento, California 95605.

## NOTES TO FINANCIAL STATEMENTS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2012

## NOTE 10 - EMPLOYEE RETIREMENT SYSTEMS (CONTINUED)

### A. <u>State Teachers' Retirement System (STRS) (Concluded)</u>

*Funding Policy.* Active plan members are required to contribute 8.0% of their salary and the Shoreline Unified School District is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the rate are those adopted by the STRS Teachers' Retirement Board. The required employer contribution rate for fiscal year 2011-2012 was 8.25% of annual payroll. The contribution requirements of the plan members are established by state statute. The Shoreline Unified School District's contributions to STRS for the fiscal year ending June 30, 2012, 2011, and 2010 were \$345,244, \$348,715 and \$347,297, respectively, and equal 100% of the required contributions for each year.

### B. <u>California Public Employees Retirement System (CalPERS)</u>

*Plan Description.* The Shoreline Unified School District contributes to the School Employer Pool under the California Public Employees' Retirement System (CalPERS), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalPERS. The plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by State statutes, as legislatively amended, within the Public Employees' Retirement Law. CalPERS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of the CalPERS' annual financial report may be obtained from the CalPERS Executive Office, 400 Q Street, Room 1820, Sacramento, CA 95814.

*Funding Policy*. Active plan members are required to contribute 7.0% of their salary and the Shoreline Unified School District is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the rate are those adopted by the CalPERS Board of Administration. The required employer contribution rate for fiscal 2011-2012 was 10.923% of annual payroll. The contribution requirements of the plan members are established by State statute. The Shoreline Unified School District's contributions to CalPERS for the fiscal year ending June 30, 2012, 2011 and 2010 were \$201,640, \$197,119 and \$178,057, respectively, and equal 100% of the required contributions for each year.

C. <u>Social Security</u>

As established by Federal law, all public sector employees who are not members of their employer's existing retirement system (STRS or PERS) must be covered by social security or an alternative plan. The District has elected to use Social Security.

## NOTES TO FINANCIAL STATEMENTS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2012

#### NOTE 10 - EMPLOYEE RETIREMENT SYSTEMS (CONCLUDED)

#### D. On Behalf Payment

The State of California makes contributions to STRS and PERS on behalf of the District. These payments consist of State General Fund contributions to STRS and contributions to PERS for the year ended June 30, 2012. Under accounting principles generally accepted in the United States of America, these amounts are to be reported as revenues and expenditures, however, guidance received from the California Department of Education advises local education agencies not to record these amounts in the Annual Financial and Budget Report. These amounts also have not been recorded in these financial statements.

#### E. Early Retirement Incentive Program

The District has adopted, in 2007-2008 and 2009-2010, an early retirement incentive program, pursuant to Education Code Sections 22714, 22714.5 and 44929, whereby the service credit to eligible employees is increased by two years. Eligible employees must have five or more years of service under the State Teachers' Retirement System and retire during a period of not more than 120 days or less than 60 days from the date of the formal action taken by the District.

The District has determined that the formal action taken would result in a net savings to the District.

Future payments excluding interest and administrative costs for the employees that retired are \$62,284 and are reported as long-term debt by the District in the Government-Wide Statement of Net Assets.

Year Endee June 30	<b>d</b>	Early Retirement Incentives
2013 2014		\$
2015		15,106
2016 2017		8,483 8,483
Total		\$ 62,284

## NOTES TO FINANCIAL STATEMENTS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2012

## NOTE 11 - OTHER LONG-TERM DEBT

In addition to the commitments and contingencies described in Note 13 and Note 14, the District settled a lawsuit with a family of a District student for \$398 thousand. The settlement will be paid over ten (10) years beginning in fiscal year 2010-2011 and maturing in the fiscal year 2019-2020. The amount payable is non-interest bearing and the amortization of the remaining liability is as follows:

Year Ended June 30		Pri	ncipal
2013 2014 2015 2016 2017		\$	42,000 42,000 24,000 24,000 24,000
2018-2020			32,000
Total		\$	188,000

#### NOTE 12 - LONG-TERM DEBT

A schedule of changes in long-term debt for the year ended June 30, 2012, is shown below.

	Balance July 1, 2011	Additions	Deductions	Balance June 30, 2012	Due Within One Year
General Obligation Bonds	\$ 14,795,000	\$ 5,270,000	\$ 5,635,000	\$ 14,430,000	\$ 475,000
Capital Lease Obligations	53,835		12,688	41,147	13,189
Other Post-employment Benefits	223,761	243,586	93,097	374,250	
Early Retirement Incentives	132,412		70,128	62,284	15,106
Other Long-Term Debt	330,000		142,000	188,000	42,000
Totals	\$ 15,535,008	\$ 5,513,586	\$ 5,952,913	\$ 15,095,681	\$ 545,295

General Obligation Bond payments will be made from the Bond Interest and Redemption Fund with local property taxes. The Capital Lease Obligations, Early Retirement Incentives, Other Post-Employment Benefits and Other Long-Term Debt will be paid from the General Fund.

## NOTES TO FINANCIAL STATEMENTS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2012

#### NOTE 13 - <u>RISK MANAGEMENT</u>

### Property and Liability

A.

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year ending June 30, 2012, the District contracted with Redwood Empire Schools Insurance Group (RESIG) for property and liability insurance coverage and RESIG for theft insurance coverage. Settled claims have not exceeded this commercial coverage in any of the past three years. There has not been a significant change in coverage from the prior year.

#### B. Workers' Compensation

For fiscal year 2012, the District participated in the Redwood Empire Schools Insurance Group (RESIG), an insurance purchasing pool. The intent of the RESIG is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the RESIG. The workers' compensation experience of the participating districts is calculated as one experience and a common premium rate is applied to all districts in the RESIG. Each participant pays its workers' compensation premium based on its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage. A participant will then either receive money from or be required to contribute to the "equity-pooling fund." This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the RESIG. Participation in the RESIG is limited to districts that can meet the RESIG selection criteria.

#### NOTE 14 - COMMITMENTS AND CONTINGENCIES

#### A. Litigation

The District may be involved in various litigation arising from the normal course of business. In the opinion of management and legal counsel, the disposition of all litigation pending is not expected to have a material adverse effect on the overall financial position of the District at June 30, 2012.

#### B. State and Federal Allowances, Awards and Grants

The District has received state and federal funds for specific purposes that are subject to review and audit by the grantor agencies. Although such audits could generate expenditure disallowances under terms of the grants, it is believed that any required reimbursements will not be material.

#### NOTES TO FINANCIAL STATEMENTS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2012

#### NOTE 14 - COMMITMENTS AND CONTINGENCIES (CONCLUDED)

### C. Joint Ventures

The District participates in a joint venture under a joint power agreement (JPA) with Redwood Empire Schools Insurance Group (RESIG). The relationship between the District and the JPA is such that the JPA is not a component unit of the District for financial reporting purposes.

The JPA arranges for and/or provides coverage for its members. The JPA is governed by a board consisting of a representative from each member district. The board controls the operations of its JPA, including selection of management and approval of operating budgets independent of any influence by the member districts beyond their representation on the Board. Each member district pays a premium commensurate with the level of coverage requested and shares surpluses and deficits proportionately to their participation in the JPA.

#### NOTE 15 - STUDENT BODY FUNDS

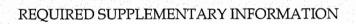
The Student Body often engage in activities which involve cash transactions. These transactions are not subject to adequate internal accounting control prior to deposits being recorded in the bank accounts. It has been determined on a cost benefit basis that providing increased internal control in this area does not justify the additional costs that would be necessary to control receipts prior to the point of deposit.

### NOTE 16 - SUBSEQUENT EVENT

#### 1. Parcel Tax

On November 6, 2012, voters of the District approved an extension to the parcel tax for eight years. The extension provide \$184.70 per parcel and an annual inflation factor of 2%.

- 2. The District reached agreements with two (2) former employees that require future payments. One agreement requires the District pay a former employee's salary and benefits for 2012-2013 plus \$50,000. The second agreement requires the District to pay a former employee's annual salary and benefits for two years, 2012-2013 and 2013-2014. The total cost to the District for these two agreements is approximately \$399 thousand.
- 3. Management has evaluated subsequent events through December 7, 2012, the date on which the financial statements were available to be issued.



## SHORELINE UNIFIED SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – BUDGET (GAAP) AND ACTUAL GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2012

		Budgeted	l Amounts		
		Original	Final	Actual Amounts (GAAP Basis)	Variance with Final Budget - Positive (Negative)
	Revenues				
	Revenue Limit Sources: State Apportionments Local Sources	\$ (28,561) 6,651,205	\$ (29,205) 6,579,072	\$ (22,290) 6,642,580	\$
	Total Revenue Limit	6,622,644	6,549,867	6,620,290	70,423
	Federal Revenue Other State Revenue Other Local Revenue	1,517,521 980,076 1,408,582	2,744,346 1,028,906 1,549,762	2,741,876 1,064,495 1,593,020	(2,470) 35,589 43,258
	Total Revenues	10,528,823	11,872,881	12,019,681	146,800
]	Expenditures Certificated Salaries				16 001
	Classified Salaries	4,262,439 1,971,255	4,330,576 1,985,701	4,314,295 1,984,391	16,281 1,310
	Employee Benefits	2,402,428	2,423,596	2,364,818	58,778
	Books and Supplies	425,138	950,773	513,602	437,171
	Services and Other	120,100	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	010,002	
	Operating Expenditures	1,611,802	1,723,809	1,521,263	202,546
	Capital Outlay	5,000	5,000	5,284	(284)
	Debt Service:				
	Principal Retirement	12,688	12,688	12,688	
	Interest and Fiscal Charges	2,126	2,126	2,126	
	Other Outgo	88,927	80,000	61,165	18,835
	Total Expenditures	10,781,803	11,514,269	10,779,632	734,637
- 1	Excess of Revenues				
	Over (Under) Expenditures	(252,980)	358,612	1,240,049	881,437
	Other Financing Sources (Uses):				
	Operating Transfers In	120,521	120,101		(120,101)
	Operating Transfers Out	(250,521)	(273,101)	(195,000)	78,101
	Total Other Financing Sources (Uses)	(130,000)	(153,000)	(195,000)	(42,000)
	Excess of Revenues and				
	Other Sources Over (Under)				
	Expenditures and Other Uses	(382,980)	205,612	1,045,049	839,437
	Fund Balances - July 1, 2011	3,881,665	3,881,662	3,881,662	0
	Fund Balances - June 30, 2012	\$ 3,498,685	\$ 4,087,274	\$ 4,926,711	\$ 839,437

# SCHEDULE OF OTHER POSTEMPLOYMENT BENEFITS (OPEB)

-				S	chedule of F	undi	ng Progress			
							Unfunded			UAAL as a
					Actuarial		Actuarial			Percentage
	Fiscal	Actuarial	Actuarial		Accrued		Accrued			of
	Year	Valuation	Value of		Liability		Liability	Funded	Covered	Covered
	Ended	Date	 Assets		(AAL)		(UAAL)	Ratio	 Payroll	Payroll
	6/30/10	July 1, 2007	\$ 	\$	1,515,906	\$	1,515,906	0%	\$ 6,171,727	24.6%
	6/30/11	July 1, 2010	\$	\$	1,798,111	\$	1,798,111	0%	\$ 5,863,989	30.7%
	6/30/12	July 1, 2010	\$ -	\$	1,798,111	\$	1,798,111	0%	\$ 6,009,770	29.9%

# FOR THE FISCAL YEAR ENDED JUNE 30, 2012

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2012

#### NOTE 1 - PURPOSE OF SCHEDULES

### A. <u>Budgetary Comparison Schedule</u>

The District employs budget control by object codes and by individual appropriation accounts. Budgets are prepared on the modified accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board. The budgets are revised during the year by the Board of Trustees to provide for revised priorities. Expenditures cannot legally exceed appropriations by major object code. The originally adopted and final revised budgets for the General Fund are presented as Required Supplementary Information. The basis of budgeting is the same as GAAP.

## B. Schedule of Other Postemployment Benefits Funding Progress

The Schedule of Funding Progress presents multi-year trend information which compares, over time, the actuarially accrued liability for benefits with the actuarial value of accumulated plan assets.

# SUPPLEMENTARY INFORMATION SECTION

## TOMALES, CALIFORNIA

## JUNE 30, 2012

## ORGANIZATION

The Shoreline Unified School District was established in 1968. The District office is in Tomales, California. There was no change in District boundaries during the year. The District operates four elementary schools and one high school.

## BOARD OF TRUSTEES

<u>Name</u>	<u>Office</u>	Term Expires
Tim Kehoe	President	December, 2013
Monique Moretti	Vice President	December, 2015
Julie Titus	Clerk	December, 2015
Jane Healy	Trustee	December, 2013
Jim Lino	Trustee	December, 2013
Jill Manning Sartori	Trustee	December, 2015
Kegan Stedwell	Trustee	December, 2015

## ADMINISTRATION

Stephen Rosenthal District Superintendent

Susan Skipp Chief Business Official

## SCHEDULE OF AVERAGE DAILY ATTENDANCE

## FOR THE FISCAL YEAR ENDED JUNE 30, 2012

<u>Elementary</u>		Second Period <u>Report</u>	Annual <u>Report</u>
Kindergarten First through Third Fourth through Sixth Seventh and Eighth Special Day Classes		43 119 128 75 11	42 119 127 75 12
<u>Secondary</u> Regular Classes Special Education Special Education – Nor	n Public	164 11 <u>1</u>	163 10 <u>1</u>
ADA Total		<u> </u>	<u>_549</u>

Average daily attendance is a measurement of the numbers of pupils attending classes of the District. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of state funds are made to the school districts. This schedule provides information regarding the attendance of students at various grade levels and in different programs.

## SCHEDULE OF INSTRUCTIONAL TIME

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2012

	1986-1987	1982-1983	2011-2012	Number of Days	
Grade Level	Minutes Requirement	Actual Minutes	Actual Minutes	Traditional Calendar	Status
	· · · · · · · · · · · · · · · · · · ·		10 700	100	
Kindergarten	36,000	26,500	42,780	180	In Compliance
Grade 1	50,400	47,790	50,730	180	In Compliance
Grade 2	50,400	47,790	53,220	180	In Compliance
Grade 3	50,400	47,790	53,220	180	In Compliance
Grade 4	54,000	47,790	55,850	180	In Compliance
Grade 5	54,000	47,790	55,850	180	In Compliance
Grade 6	54,000	47,790	56,820	180	In Compliance
Grade 7	54,000	47,790	56,820	180	In Compliance
Grade 8	54,000	47,790	56,820	180	In Compliance
Grade 9	64,800	60,180	65,760	180	In Compliance
Grade 10	64,800	60,180	65,760	180	In Compliance
Grade 11	64,800	60,180	65,760	180	In Compliance
Grade 12	64,800	60,180	65,760	180	In Compliance

This schedule presents information on the amount of instruction time offered by the District and whether the District complied with the provisions of *Education Code* Sections 46200 through 46206.

Districts must maintain their instructional minutes at either the 1982-1983 actual minutes or the 1986-1987 requirements, whichever is greater, as required by *Education Code* Section 46201.

Commencing with the 2009-2010 school year and continuing through the 2014-2015 school year, a school district may reduce the equivalent of up to five days of instruction or the equivalent instructional minutes without incurring penalties, as described in *Education Code* Section 46201.2

## SCHEDULE OF CHARTER SCHOOLS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2012

This schedule is provided to list all charter schools chartered by the District and displays information for each charter school on whether or not the charter school is included in the District audit. There were no charter schools in the Shoreline Unified School District.

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2012

		Pass-Through	
	Federal	Entity	
	Catalog	Identifying	Program
Program Name:	Number	Number	Expenditures
US Department of Agriculture:			
Passed Through California			
Department of Education (CDE):			
National School Lunch	10.555	13391	\$ 163,421
US Department of Education:			
Received Direct:			
Maintenance and Operations	84.041	N/A	2,392,649
Passed through CDE:			
NCLB: Title I Basic Grants	84.010	14329	75,726
Education Jobs Fund	84.410	25152	70,653
NCLB: Title II - Teacher Quality	84.367	14341	12,324
NCLB: Title III - Limited English Proficient	84.365	10084	24,120
NCLB: Title VI, Part B, Rural & Low Income			
School Program	84.358	14356	26,781
Special Education - IDEA, Basic Local			
Assistance Entitlement	84.027	13379	136,008
Vocational Education (Carl Perkins)	84.048	13924	3,615
Total Department of Education			2,741,876
Total Federal Programs			\$ 2,905,297
en e			· · · · · · · · · · · · · · · · · · ·

## SHORELINE UNIFIED SCHOOL DISTRICT RECONCILIATION OF UNAUDITED ACTUAL FINANCIAL REPORT WITH AUDITED FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2012

## Auditor's Comments

The audited financial statements of all funds were in agreement with the Unaudited Actual Financial Report for the year ended June 30, 2012.

## SCHEDULE OF FINANCIAL TRENDS AND ANALYSIS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2012

	Budget 2012-2013	2011-2012	2010-2011	2009-2010
<u>General Fund</u>				
Revenues and Other Financial				
Sources	\$ 10,845,871	\$ 12,019,681	\$ 11,232,741	\$ 11,210,283
Expenditures	11,390,731	10,779,632	10,457,260	10,067,088
Other Uses and Transfers Out	290,101	195,000	105,000	70,000
Total Outgo	11,680,832	2 10,974,632	10,562,260	10,137,088
Change in Fund Balance (Deficit)	(834,96	1,045,049	670,481	1,073,195
Ending Fund Balance	\$ 3,952,907	7 \$ 4,926,711	\$ 3,881,662	\$ 3,211,181
Available Reserves	\$ 2,246,772	2 \$ 3,775,650	\$ 2,885,461	\$ 2,369,691
Unassigned/Reserve for Economic Uncertainties	\$ 445,40	5 \$ 442,478	\$ 426,004	\$ 412,258
Unassigned Fund Balance	\$ 1,801,36	7 \$ 3,333,172	\$ 2,459,457	\$ 1,957,433
Available Reserves as a Percentage of Total Outgo	19.2	% 34.4%	27.3%	23.4%
Total Long-Term Debt	\$ 14,550,38	6 \$ 15,095,681	\$ 15,535,008	\$ 15,207,633
Average Daily Attendance at P-2	53	6 552	531	550

This schedule discloses the District's financial trends by displaying past years' data along with current year budget information. These financial trend disclosures are used to evaluate the District's ability to continue as a going concern for a reasonable period of time.

The District's General Fund balance increased \$2,788,725 during the past three years. For a district this size, the state recommends available reserves of at least -% of total general fund expenditures, other uses and transfers out (total outgo). Available reserves consist of all unassigned fund balances and all funds reserved for economic uncertainty contained within the General Fund. General Fund Balance is expected to decrease \$834,961 in 2012-2013. The District's ADA increased by 2 during the past two years.

## SEE NOTES TO SUPPLEMENTARY INFORMATION

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## SHORELINE UNIFIED SCHOOL DISTRICT COMBINING BALANCE SHEET NON-MAJOR FUND JUNE 30, 2012

	_Cafeteria Fund	Special Reserve Fund for Capital Outlay Projects	Total Non-Major Governmental Funds
<u>Assets</u>			
Cash	\$ 2,638	\$ 102,070	\$ 104,708
Accounts Receivable	30,285		30,285
Stores Inventory	216		216
Total Assets	\$ 33,139	\$ 102,070	\$ 135,209
Liabilities and Fund Balances			
Liabilities:			
Accounts Payable	\$ 2,826		\$ 2,826
Due to Other Funds	+ <u>167</u>		+ <i>2,020</i> 167
		•	
Total Liabilities	2,993		2,993
Fund Balances:			
Nonspendable	216		216
Restricted	19,189		19,189
Assigned	10,741	\$ 102,070	112,811
Total Fund Balances	30,146	102,070	132,216
Total Liabilities and			
Fund Balances	\$ 33,139	\$ 102,070	\$ 135,209

## SHORELINE UNIFIED SCHOOL DISTRICT COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NON-MAJOR FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2012

Cafeteria Fund Outlay Proj	ects Funds
<u>Revenues</u> Federal Revenue \$ 163,421	\$ 163,421
Other State Revenue 46,224	46,224
	231 36,960
	231 246,605
Expenditures	
Classified Salaries 125,562	125,562
Employee Benefits 75,269	75,269
Books and Supplies 184,524	184,524
Services and Other	
Operating Expenditures 6,688	6,688
Total Expenditures 392,043	0 392,043
Excess of Revenues Over (Under) Expenditures (145,669)	231 (145,438)
Other Financing Sources: Operating Transfers In 153,000	153,000
Excess of Revenues and Other Sources Over Expenditures 7,331	231 7,562
Fund Balances - July 1, 2011 22,815 101	,839 124,654
Fund Balances - June 30, 2012 <u>\$ 30,146</u> <u>\$ 102</u>	,070 \$ 132,216

## SHORELINE UNIFIED SCHOOL DISTRICT COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS – STUDENT BODY JUNE 30, 2012

	ginning alances	A	dditions	De	eductions	Ending alances
WEST MARIN SCHOOL						
<u>ASSETS</u> Cash LIABILITIES	\$ 27,774	<u>\$</u>	18,320	\$	24,734	\$ 21,360
Due to Student Groups	\$ 27,774	\$	18,320	\$	24,734	\$ 21,360
TOMALES ELEMENTARY SCHOOL ASSETS						
Cash	\$ 11,110	\$	30,020	\$	30,048	\$ 11,082
LIABILITIES Due to Student Groups	\$ 11,110	\$	30,020	\$	30,048	\$ 11,082
TOMALES HIGH SCHOOL						
ASSETS Cash	\$ 44,459	\$	101,924	\$	105,572	\$ 40,811
<u>LIABILITIES</u> Due to Student Groups	\$ 44,459	\$	101,924	\$	105,572	\$ 40,811
TOTAL AGENCY FUNDS						
ASSETS Cash LIABILITIES	\$ 83,343	\$	150,264	\$	160,354	\$ 73,253
Due to Student Groups	\$ 83,343	\$	150,264	\$	160,354	\$ 73,253

## NOTES TO SUPPLEMENTARY INFORMATION

## FOR THE FISCAL YEAR ENDED JUNE 30, 2012

## NOTE 1 - PURPOSE OF STATEMENTS AND SCHEDULES

#### A. Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

In accordance with Governmental Accounting Standards Board (GASB) Statement No. 34, the District is required to present a Schedule of Revenues, Expenditures, and Changes in Fund Balance budgetary comparison for the General Fund and each Major Special Revenue Fund that has an adopted budget. This schedule presents the original adopted budget, final adopted budget, and the actual revenues and expenditures of each of these funds by object.

#### Schedule of Average Daily Attendance

Average daily attendance is a measurement of the number of pupils attending classes of the District. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of state funds are made to school districts. This schedule provides information regarding the attendance of students at various grade levels and in different programs.

C. Schedule of Instructional Time

B.

H.

The District has received incentive funding for increasing instructional time as provided by the Incentives for Longer Instructional Day. This schedule presents information on the amount of instructional time and number of days offered by the District and whether the District complied with the provisions of Education Code Sections 46201 through 46206.

#### D. Schedule of Charter Schools

This schedule is provided to list all charter schools chartered by the District and displays information for each charter school on whether or not the charter school is included in the District audit.

#### E. Schedule of Expenditures of Federal Awards

The accompanying schedule of expenditures of Federal awards includes the Federal grant activity of the District and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with requirements of the United States Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations.

#### F. Reconciliation of Unaudited Actual Financial Report with Audited Financial Statements

This schedule provides the information necessary to reconcile the fund balances of all funds as reported on the Unaudited Actual Financial Report to the audited financial statements.

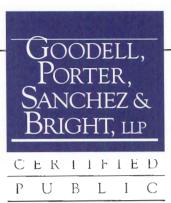
#### G. Schedule of Financial Trends and Analysis

This schedule is presented to improve the evaluation and reporting of the going concern status of the District.

#### Combining Statements and Individual Fund Schedules

Combining statements and individual fund schedules are presented for purposes of additional analysis, and are not a required part of the District's basic financial statements. These statements and schedules present more detailed information about the financial position and financial activities of the District's individual funds.

OTHER INDEPENDENT AUDITOR'S REPORTS SECTION



ACCOUNTANTS

JOHN I, GOODELL, CPA VIRGINIA K. TORTER, CPA BEVERIY A, SANCHEZ, CPA SUZY H. DRIGHT, CPA RICHARD J, GOODELL, CPA MICHELE M. HANSON, CPA

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education Shoreline Unified School District Tomales, California

We have audited the financial statements Shoreline Unified School District as of and for the year ended June 30, 2012 and have issued our report thereon dated December 7, 2012. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

## Internal Control Over Financial Reporting

Management of Shoreline Unified School District is responsible for establishing and maintaining effective control over financial reporting. In planning and performing our audit, we considered Shoreline Unified School District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Shoreline Unified School District's internal reporting. Accordingly, we do not express an opinion on the effectiveness of the Shoreline Unified School District's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

7801 Folsom Boulevard Suite 301 Sacramento, CA 95826 (916) 387-7000 FAX (916) 387-7001 9727 Elk Grove-Florin Road Suite 150 Elk Grove, CA 95624 (916) 685-8775 FAX (916) 685-4380 Board of Education Shoreline Unified School District Page Two

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we identified certain deficiencies in internal control over financial reporting described in the accompanying schedule of findings and questioned costs that we consider to be significant deficiencies in internal control over financial reporting is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described as finding 2012-1 in the accompanying schedule of findings and questioned costs to be a significant deficiency in internal control over financial reporting.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Shoreline Unified School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

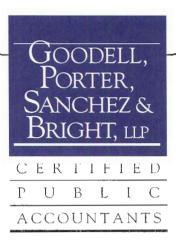
Shoreline Unified School District's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. We did not audit Shoreline Unified School District's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of management, the District Board, others within the entity, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Ander Anter Sanchage Dight LLP

GOODELL, PORTER, SANCHEZ & BRIGHT, LLP Certified Public Accountants

December 7, 2012



JOHN L. GOODELL, CPA VIRGINIA K. PORTER, CPA DEVERIY A. SANCHEZ, CPA SUZY H. BRIGHT, CPA RICHARD J. GOODELL, CPA MICHEI LE M. HANSON, CPA

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Board of Education Shoreline Unified School District Tomales, California

## **Compliance**

We have audited Shoreline Unified School District's compliance with the types of compliance requirements described in the OMB Circular A-133 Compliance Supplement that could have a direct and material effect on each of the Shoreline Unified School District's major federal programs for the year ended June 30, 2012. Shoreline Unified School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal programs is the responsibility of Shoreline Unified School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Shoreline Unified School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides reasonable basis for our opinion. Our audit does not provide a legal determination of Shoreline Unified School District's compliance with those requirements.

In our opinion, Shoreline Unified School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2012.

Board of Education Shoreline Unified School District Page Two

### Internal Control Over Compliance

The management of Shoreline Unified School District is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered Shoreline Unified School District's internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Shoreline Unified School District's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in the internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that a material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected on a timely basis.

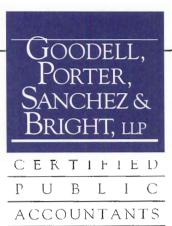
Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of management, the District Board, others within the entity, federal awarding agencies, and pass-through entities and is not intended to be and should not be used by anyone other than these specific parties.

Doubell Parter Sounds + Bight, LLP

GOODELL, PORTER, SANCHEZ & BRIGHT, LLP Certified Public Accountants

December 7, 2012



JOHN I. GOODELL, CPA VIRGINIA K. PORTER, CPA BUMREY A SANCHEZ, CPA SUZY H. ERIGHT, CPA RICHARD J. GOODELL, CPA MICHELLE M. HANSON, CPA

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH STATE LAWS AND REGULATIONS

Board of Education Shoreline Unified School District Tomales, California

We have audited Shoreline Unified School District's compliance with the requirements described in the *Standards and Procedures for Audits of California K-12 Local Education Agencies 2011-12*, applicable to Shoreline Unified School District's State government programs as noted below for the year ended June 30, 2012. Compliance with the requirements of State laws and regulations is the responsibility of Shoreline Unified School District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards for financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Standards and Procedures for Audits of California K-12 Local Education Agencies 2011-12*, published by the Education Audit Appeals Panel. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above that could have a direct and material effect on the applicable State laws and regulations listed below occurred. An audit includes examining, on a test basis, evidence about Shoreline Unified School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of Shoreline Unified School District's compliances.

In connection with the audit referred to above, we selected and tested transactions and records to determine the District's compliance with the state laws and regulations applicable to the following items:

Description	Procedures in <u>the Audit Guide</u>	Procedures <u>Performed</u>
Attendance reporting	6	Yes
Teacher certification and mis-assignments	3	Yes
Kindergarten Continuance	3	Yes
Independent study	23	No (see next page)
Continuation education	10	Not Applicable
Instructional Time:		
School Districts	6	Yes
County Offices of Education	3	Not Applicable

## Board of Education Shoreline Unified School District Page Two

Description	Procedures in the Audit Guide	Procedures Performed
Instructional Materials:		
General Requirements	8	Yes
Ratios of Administrative Employees to Teachers	1	Yes
Classroom Teacher Salaries	1	Yes
Early Retirement Incentive Program	4	Not Applicable
GANN Limit calculation	1	Yes
School Accountability Report Card	3	Yes
Public Hearing Requirement - Receipt of Funds	1	Yes
Juvenile Court Schools	8	Not Applicable
Exclusion of Pupils-Pertussis Immunization	2	Yes
Class Size Reduction (Including Charter Schools):		
General Requirements	7	Yes
Option One	3	Yes
Option Two	4	Not Applicable
Districts or Charter Schools with only one school servin	ng K-3 4	Not Applicable
After School Education and Safety Program:		
General Requirements	4	Yes
After School	5	Yes
Before School	6	Not Applicable
Charter Schools:		
Contemporaneous Records of Attendance	3	Not Applicable
Mode of Instruction, for charter schools	1	Not Applicable
Non Classroom-Based Instruction/Independent Study Determination of Funding for Non Classroom-Based	15	Not Applicable
Instruction	3	Not Applicable
Annual Instructional Minutes - Classroom Based	4	Not Applicable

Procedures were not performed for Independent Study attendance because the average daily attendance generated by the program was below the level required for testing.

In our opinion, Shoreline Unified School District complied with the State laws and regulations referred to above for the year ended June 30, 2012.

This report is intended solely for the information and use of the District Board, management, State Controller's Office, California Department of Finance, California Department of Education and is not intended to be and should not be used by anyone other than these specified parties.

GOODELL, PORTER, SANCIYEZ & BRIGHT, LLP

Certified Public Accountants

December 7, 2012

FINDINGS AND QUESTIONED COSTS SECTION

# SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS

# FOR THE FISCAL YEAR ENDED JUNE 30, 2012

Section I - Summary of Auditor's Results				
Financial Statements				
Type of auditor's report issued:	Unqualified			
Internal control over financial reporting: Material weakness(es) identified? Significant deficiency(ies) identified that are not considered to be material weakness?	Yes xYes	_x_No None reported		
Noncompliance material to financial statements noted?	Yes	No		
Federal Awards				
Internal control over financial reporting: Material weakness(es) identified? Significant deficiency(ies) identified that are not considered to be material weakness?	Yes Yes	<u>_x_</u> No _ <u>x_</u> No		
Type of auditor's report issued on compliance for major programs	Unqualified			
Any audit findings disclosed that are required to be reported in accordance with Section 510 (a) of OMB Circular A-133?	Yes	<u>_x_</u> No		
Identification of major programs				
CFDA Number Name of Federal Program	m or Cluster			
84.041Impact Aid - Maintenance and Operations84.027Special Education Program Cluster				
Dollar threshold used to distinguish between Type A and Type B programs:	\$300,000			
Auditee qualified as low-risk auditee?	<u>x</u> Yes	No		
State Awards				
Internal control over state programs: Material weakness(es) identified? Significant deficiency(ies) identified that are not considered to be material weakness?	Yes Yes	<u>x</u> No <u>x</u> None reported		
Type of auditor's report issued on compliance for state programs:	Unqualified			

## SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS

### FOR THE FISCAL YEAR ENDED JUNE 30, 2012

### Section II - Financial Statements Findings

## 2012 - 1 - FINANCIAL ACCOUNTING SYSTEM (QSS) SYSTEM SECURITY - 30000

<u>Criteria:</u> Sound accounting practices require restricted access to the financial system and users of the system should have differentiated user names and passwords.

<u>Condition</u>: During our testing of internal controls and the financial system (QSS), we noted the employees of the District Office all share the same password and have access to other employee's login information. With access to other employee's login information, employees could login as someone else, which would lead to a lack of perceived segregation of duties.

<u>Questioned Costs</u>: The condition referred to above was the result of our test of an attribute of the control system. We considered defining the dollar amount by extending the error rate to the total population, but determined this type of analysis would likely result in an incorrect conclusion.

<u>Cause</u>: There were differentiation of financial system passwords from user to user.

<u>Effect:</u> Unlimited access to all system information by any District Office employee limits the controls over the financial and internal control system allowing data to be manipulated by any District Office personnel.

<u>Recommendation</u>: We recommend the District create unique login and password information for each employee and ensure the employees protect their passwords so as not to allow others to gain access to the financial system using a login name other than their own.

<u>District Response</u>: The District immediately contacted Marin County Office of Education and the passwords were changed so there is a separate and unique login and password for each person at the District Office.

## Section III - Federal Award Findings and Questioned Costs

No matters are reported.

Section IV - State Award Findings and Questioned Costs

No matters are reported.

## SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2012

## Findings/Recommendations

1. The District should strengthen accounting controls over activities performed for the Tomales High School ASB.

2. To ensure inappropriate personnel costs are not charged to a federal program, each employee with any portion of their salary charged to a federal program should complete personnel activity reports (PARs) as required by OMB Circular A-87.

3. The District should develop procedures which provide a lock on recorded attendance when the reporting period is complete.

#### Current Status

Explanation if Not Fully Implemented

Accepted Implemented

Accepted Implemented

Accepted Implemented